

ILLINOIS POLLUTION CONTROL BOARD  
January 10, 2008

ILLINOIS STATE TOLL HIGHWAY )  
AUTHORITY (Belvidere Oasis - South Side), )  
 )  
Petitioner, )  
 )  
v. ) PCB 08-40  
 ) (UST Appeal)  
ILLINOIS ENVIRONMENTAL )  
PROTECTION AGENCY, )  
 )  
Respondent. )

ORDER OF THE BOARD (by G.T. Girard):

On December 26, 2007, the Illinois State Toll Highway Authority (ISTHA) timely filed a petition asking the Board to review a November 20, 2007 determination of the Illinois Environmental Protection Agency (Agency). *See* 415 ILCS 5/40(a)(1) (2006); 35 Ill. Adm. Code 105.402, 105.404. The Agency's determination concerns a Corrective Action Plan (CAP) and Budget for ISTHA's leaking underground storage tank (UST) site. The site is commonly known as Belvidere Oasis South, located on the I-90 Tollway in Belvidere, Boone County. For the reasons below, the Board accepts ISTHA's petition for hearing.

Under the Environmental Protection Act (415 ILCS 5 (2006)), the Agency decides whether to approve proposed cleanup plans and budgets for leaking UST sites, as well as requests for cleanup cost reimbursement from the State's UST Fund, which consists of UST fees and motor fuel taxes. If the Agency disapproves or modifies a submittal, the UST owner or operator may appeal the decision to the Board. *See* 415 ILCS 5/40(a)(1), 57-57.17 (2006); 35 Ill. Adm. Code 105.Subpart D. In this case, the Agency approved, with modifications, ISTHA's CAP and Budget. ISTHA appeals on numerous grounds set forth in its petition. *See* Petition at 2-4. ISTHA's petition meets the content requirements of 35 Ill. Adm. Code 105.408.

The Board accepts the petition for hearing. ISTHA has the burden of proof. *See* 35 Ill. Adm. Code 105.112(a). Hearings will be based exclusively on the record before the Agency at the time the Agency issued its determination. *See* 35 Ill. Adm. Code 105.412. Accordingly, though the Board hearing affords petitioner the opportunity to challenge the Agency's reasons for its decision, information developed after the Agency's decision typically is not admitted at hearing or considered by the Board. *See* Alton Packaging Corp. v. PCB, 162 Ill. App. 3d 731, 738, 516 N.E.2d 275, 280 (5th Dist. 1987); Community Landfill Co. & City of Morris v. IEPA, PCB 01-170 (Dec. 6, 2001), *aff'd sub nom.* Community Landfill Co. & City of Morris v. PCB & IEPA, 331 Ill. App. 3d 1056, 772 N.E.2d 231 (3rd Dist. 2002).


Hearings will be scheduled and completed in a timely manner, consistent with the decision deadline (*see* 415 ILCS 5/40(a)(2) (2006)), which only ISTHA may extend by waiver

(see 35 Ill. Adm. Code 101.308). If the Board fails to take final action by the decision deadline, ISTHA may deem its request granted. See 415 ILCS 5/40(a)(2) (2006). Currently, the decision deadline is April 24, 2008, which is the 120th day after the date on which the Board received the petition, December 26, 2007. See 35 Ill. Adm. Code 105.114. The Board meeting immediately before the decision deadline is scheduled for April 17, 2008.

Unless the Board or the hearing officer orders otherwise, the Agency must file the entire record of its determination by January 25, 2008, which is 30 days after the Board received ISTHA's petition. See 35 Ill. Adm. Code 105.410(a). If the Agency wishes to seek additional time to file the record, it must file a request for extension before the date on which the record is due to be filed. See 35 Ill. Adm. Code 105.116. The record must comply with the content requirements of 35 Ill. Adm. Code 105.410(b).

IT IS SO ORDERED.

I, John Therriault, Assistant Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on January 10, 2008, by a vote of 4-0.



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John Therriault, Assistant Clerk  
Illinois Pollution Control Board